AMENDED IN ASSEMBLY JUNE 24, 1996 AMENDED IN ASSEMBLY JUNE 5, 1996 AMENDED IN SENATE APRIL 11, 1996

SENATE BILL

No. 1904

Introduced by Committee on Agriculture and Water Resources (Senators Costa (Chair), Ayala, Craven, Johnston, Kelley, Kopp, and Wright)

February 23, 1996

An act to amend Section 408 of the Revenue and Taxation Code, to amend Sections 1055, 1226.1, 1226.2, 1226.3, 1226.4, 1425, 1435, 5104, 5107, 13176, —13223, and 31483 of, and to repeal Section 13302 of, the Water Code, and to repeal Section 141 of the Sacramento Area Flood Control Agency Act (Chapter 510 of the Statutes of 1990), relating to water, making an appropriation therefor, and declaring the urgency thereof, to take effect immediately.

LEGISLATIVE COUNSEL'S DIGEST

- SB 1904, as amended, Committee on Agriculture and Water Resources. Water.
- (1) Existing property tax law requires county assessors to disclose, furnish abstracts of, and provide access to, all information in their offices, including nonpublic information in their files, to various specified persons and agencies.

This bill would impose a state-mandated local program by requiring assessors to additionally provide access to this information to the Department of Water Resources.

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(2) Existing law provides that the owner of certain water impoundment structures constructed prior to January 1, 1969, the capacity of which does not exceed 10 acre feet on January 1, 1975, has a valid water right with a priority as of the date of construction of the structure for the purpose of livestock watering and other prescribed incidental uses. Existing law provides that any person claiming such a water right, who fails to file a claim of water right on or before December 31, 1977, has a water right priority as of the date of filing.

This bill would provide, instead, that the owner has a valid water right if that person files a claim of water right with the Control Board State Water Resources not later December 31, 1997. The bill would provide that any person who has that water right, who files a claim of water right with the board on or before December 31, 1977, has a water right priority as of the date of construction of the structure and any person who has that water right, who files a claim of water right with the board after December 31, 1977, and before January 1, 1998, has a water right priority as of the date of filing. The bill would require the board, if the claimant establishes the water right, to issue a certificate of the validity of the water right, and would authorize the board to revoke that certificate upon a finding that the water has ceased to be used for those prescribed uses.

(3) Existing law authorizes the board to delegate to any employee of the board, including the members of the board, certain functions relating to the issuance of temporary permits to divert and use water and temporary change orders with regard to a point of diversion or place or purpose of use. Existing law requires the board, not later than 30 days after the issuance of those permits or orders by an employee, to review and validate those permits or orders.

This bill would, instead, authorize the delegation of those functions to any officer or employee of the board.

(4) Existing law generally requires each person who, after December 31, 1965, diverts water to file with the board, prior to July 1 of each year, a statement relating to the diversion and use of the water during the previous year and requires the person to file supplemental statements, at prescribed 3-year intervals, that specify the amount of water diverted, the rate

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of diversion by months, and any change in other information included in the preceding statement.

This bill would require that person to file a supplemental statement with the board if there is a change in the name or address of the person diverting the water.

(5) Existing law makes the making of any willful misstatement in connection with the preparation of a statement of water diversion and use a misdemeanor.

This bill would subject any person who makes such a material misstatement to civil liability, imposed administratively, in an amount that does not exceed \$500 for each violation, as prescribed. The bill would make a related change.

(6) Existing law authorizes each California regional water quality control board to delegate to its executive officer certain duties relating to water quality control, except for, among other functions, the issuance, modification, or revocation of any waste discharge requirement.

This bill would delete that exception.

(7)—Existing law allows hearings for consideration or issuance of a cease and desist order to be conducted by hearing panels designated by the regional board that consist of 3 or more members of that board.

This bill would repeal that provision.

(8)

(7) Existing law, until January 1, 1997, authorizes the Contra Costa Water District to issue revenue bonds in accordance with specified law for the purpose of financing the acquisition of land and land rights and the construction, improvement, or acquisition of any facilities necessary or convenient for the storage, transmission, distribution, or treatment of water for beneficial use, as prescribed.

This bill would extend that authorization until January 1, 2000.

(9)

(8) The Sacramento Area Flood Control Agency Act requires the board of the Sacramento Area Flood Control Agency, if a certain special capital assessment is prepaid and conditionally satisfied as to a piece of land, to prepare and record in the county recorder of the county in which the land

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is located, a notice of conditional cancellation of assessment lien as to that parcel. The act also requires the county recorder to mail that original notice of conditional cancellation of assessment lien to the owner of the property after recording the document.

This bill would repeal those provisions of the act.

(10)

(9) Under the Clean Water Bond Law of 1984, the Water Conservation and Water Quality Bond Law of 1986, and the Water Conservation Bond Law of 1988, the Department of Water Resources may make loans to local agencies, upon approval of the Legislature by statute, for prescribed purposes.

This bill would make an appropriation by authorizing loans from the Water Conservation Account in the 1984 State Clean Water Bond Fund, the Water Conservation and Groundwater Recharge Account in the 1986 Water Conservation and Water Quality Bond Fund, and the 1988 Water Conservation Fund to specified entities for specified projects in accordance with those bond laws.

(11)

(10) The California Safe Drinking Water Bond Law of 1988 permits bond proceeds in the California Safe Drinking Water Fund to be used for a grant program with grants provided to prescribed entities, subject to specific approval of the Legislature.

This bill would make an appropriation by authorizing grants from the fund to specified entities for the purposes of financing specified projects to identify alternatives for system improvements in accordance with that bond law.

(12)

(11) The bill would make various conforming changes.

(13)

(12) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

(14)

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(13) The bill would declare that it is to take effect immediately as an urgency statute.

 $^{2}/_{3}$. Appropriation: yes. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

SECTION 1. Section 408 of the Revenue and Taxation Code is amended to read:

3 408. (a) Except as otherwise provided in subdivisions (b), (c), (d), and (e) any information and records in the assessor's office that are not required by law to be kept or prepared by the assessor, and homeowners' exemption claims, are not public documents and shall not be open to public inspection. Property receiving the homeowners' exemption shall be clearly identified on the assessment roll. The assessor shall maintain records that shall be open to public inspection to identify those claimants who have been granted the homeowners' exemption. 12

(b) The assessor may provide any appraisal data in his 14 or her possession to the assessor of any county.

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15 The assessor shall disclose information, furnish 16 abstracts, or permit access to all records in his or her office to law enforcement agencies, the county grand jury, the 17 board of supervisors or their duly authorized agents, 18 representatives when 19 employees, or conducting 20 investigation of the assessor's office pursuant to Section of 21 25303 the Government Code. the Controller. of employees the Controller for property postponement purposes, probate referees, employees of 24 the Franchise Tax Board for tax administration purposes 25 only, staff appraisers of the Department of Savings and 26 Loan, the Department of Transportation, 27 Department of General Services, the State Board of 28 Equalization, the State Department of Social Services, 29 the Department of Water Resources, and other duly authorized legislative or administrative bodies of state pursuant to their authorization to examine 31 records. Whenever the assessor discloses information, furnishes abstracts, or permits access to records in his or SB 1904 -6-

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her office to staff appraisers of the Department of Savings Loan, the Department of Transportation, 3 Department of General Services, or the Department of Water Resources pursuant to this section, the department shall reimburse the assessor for any costs incurred as a 6 result thereof.

- (c) Upon the request of the tax collector, the assessor shall disclose and provide to the tax collector information used in the preparation of that portion of the unsecured roll for which the taxes thereon are delinquent. The tax collector shall certify to the assessor that he or she needs the information requested for the enforcement of the assessor's tax lien in collecting those delinquent taxes. 14 Information requested by the tax collector may include social security numbers, and the assessor shall recover 16 from the tax collector his or her actual and reasonable costs for providing the information. The tax collector shall add the costs described in the preceding sentence to the assessee's delinquent tax lien and collect those costs subject to subdivision (e) of Section 2922.
- (d) The assessor shall, upon the request of an assessee 22 or his or her designated representative, permit the assessee or representative to inspect or copy any market data in the assessor's possession. For purposes of this subdivision, "market data" means any information in the assessor's possession, whether or not required to be prepared or kept by him or her, relating to the sale of any property comparable to the property of the assessee, if 29 the assessor bases his or her assessment of the assessee's 30 property, in whole or in part, on that comparable sale or sales. The assessor shall provide the names of the seller and buyer of each property on which the comparison is based, the location of that property, the date of the sale, and the consideration paid for the property, whether paid in money or otherwise. However, for purposes of providing market data, the assessor shall not display any document relating to the business affairs or property of another.
- 39 (e) (1) With respect to information, documents, and records, other than market data as defined in subdivision

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(d), the assessor shall, upon request of an assessee of property, or his or her designated representative, permit the assessee or representative to inspect or copy all 4 information, documents, and records, including auditors' narrations and workpapers, whether or not required to be kept or prepared by the assessor, relating to the appraisal and the assessment of the assessee's property, and any penalties and interest thereon.

(2) After enrolling an assessment, the assessor shall 10 respond to a written request for information supporting assessment, including, but not limited to, appraisal and other data requested by the assessee.

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- (3) Except as provided in Section 408.1, an assessee, or 14 his or her designated representative, shall permitted to inspect or copy information and records that also relate to the property or business affairs of another, unless that disclosure is ordered by a competent court in a proceeding initiated by a taxpayer seeking to challenge the legality of the assessment of his or her property.
 - (f) (1) Permission for the inspection or requested pursuant to subdivision (d) or (e) shall be granted as soon as reasonably possible to the assessee or his or her designated representative.
- (2) If the assessee, or his or her designated 25 representative, requests the assessor to make copies of any of the requested records, the assessee shall reimburse assessor for the reasonable costs incurred reproducing and providing the copies.
- (3) If the assessor fails to permit the inspection or 30 copying information of materials or as requested pursuant to subdivision (d) or (e) and the assessor 32 introduces any requested materials or information at any assessment appeals board hearing, the assessee or his or 34 her representative may request and shall be granted a continuance for a reasonable period of time. 36 continuance shall extend the two-year period specified in subdivision (c) of Section 1604 for a period of time equal to the period of continuance.
- 39 SEC. 2. Section 1055 of the Water Code is amended to 40 read:

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1055. (a) The executive director of the board may issue a complaint to any person on whom administrative civil liability may be imposed pursuant to Section 1052 or Section 5107. The complaint shall allege the act or failure to act that constitutes a trespass or violation, the provision of law authorizing civil liability to be imposed, and the proposed civil liability.

- (b) The complaint shall be served by personal notice or certified mail, and shall inform the party so served that the party may request a hearing within 20 days after the party has been served. The hearing shall be before a member of the board as it may specify.
- (c) After any hearing, the member shall report a 14 proposed decision and order to the board and shall supply a copy to the party served with the complaint, the board's 16 executive director, and any other person requesting a copy. The member of the board acting as hearing officer 18 may sit as a member of the board in deciding the matter. The board, after making an independent review of the 20 record and taking any additional evidence as may be necessary and could not reasonably have been offered before the hearing officer, may adopt, with or without revision, the proposed decision and order.
 - (d) Orders setting administrative civil liability shall become effective and final upon issuance thereof and payment shall be made.
- 27 SEC. 3. Section 1226.1 of the Water Code is amended 28 to read:
- 1226.1. The owner of any dam or other water impoundment structure constructed prior to January 1, 1969, the capacity of which is not in excess of 10 acre-feet on January 1, 1975, and concerning which water rights litigation between private parties was not a matter of 34 record prior to January 1, 1974, is declared to have a valid water right for the use of the water for purposes as 36 specified in Section 1226, if that person files a claim of water right with the board not later than December 31, 1997. All permits or licenses issued by the board prior to 38 the effective date of this article shall have priority over any water right claimed pursuant to this article.

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SEC. 4. Section 1226.2 of the Water Code is amended 1 2 to read:

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- 1226.2. (a) Any person who has a valid water right pursuant to Section 1226.1, who files a claim of water right with the board on or before December 31, 1977, has a water right priority as of the date of the construction of the dam or other water impoundment structure.
- (b) Any person who has a valid water right pursuant to Section 1226.1, who files a claim of water right with the board after December 31, 1977, and before January 1, 10 1998, has a water right priority as of the date of filing.
- 12 SEC. 5. Section 1226.3 of the Water Code is amended 13 to read:
- 1226.3. Each claim of water right shall 15 accompanied by a fee which shall be in an amount determined by the board to cover the reasonable administrative costs of processing the claim. 18 claimant establishes a water right pursuant to this article, the board shall issue a certificate of the validity of the water right to the claimant as expeditiously practicable.
- 22 SEC. 6. Section 1226.4 of the Water Code is amended 23 to read:
- 1226.4. The board may, after notice and hearing, 25 revoke any certificate of a water right granted pursuant to this article upon a finding that the water has ceased to be used for the purposes specified in Section 1226.
- 28 SEC. 7. Section 1425 of the Water Code is amended to 29 read:
 - 1425. (a) Any person, whether or not an applicant, permittee, or licensee under provisions of this division other than this chapter, who has an urgent need to divert and use water may apply for, and the board may issue, a conditional, temporary permit without complying with other procedures or provisions of this division, but subject to all requirements of this chapter.
- (b) Prior to issuing a permit pursuant to this chapter, 37 38 the board shall make all of the following findings:
- 39 (1) The applicant has an urgent need for the water proposed to be diverted and used.

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(2) The water may be diverted and used without injury to any lawful user of water.

- (3) The water may be diverted and used without unreasonable effect upon fish, wildlife, or other instream beneficial uses.
- (4) The proposed diversion and use are in the public interest, including findings to support permit conditions imposed to ensure that the water is diverted and used in the public interest, without injury to any lawful user of without unreasonable effect upon fish, 10 water. and wildlife, and other instream beneficial uses.
- (c) "Urgent need," for the purposes of this chapter, 13 means the existence of circumstances from which the 14 board may in its judgment conclude that the proposed temporary diversion and use is necessary to further the 16 constitutional policy that the water resources of the state be put to beneficial use to the fullest extent of which they 18 are capable and that waste of water be prevented; except 19 that the board shall not find an applicant's need to be urgent if the board in its judgment concludes, if applicable, that the applicant has not exercised due diligence either (1) in making application for a permit 23 pursuant to provisions of this division other than this chapter, or (2) in pursuing that application to permit.
 - (d) The board may delegate to any officer employee of the board all or any of its functions under this chapter.
- SEC. 8. Section 1435 of the Water Code is amended to 29 read:
- 1435. (a) Any permittee or licensee who has urgent need to change a point of diversion, place of use, or purpose of use from that specified in the permit or license may petition for, and the board may issue, a conditional, temporary change order without complying with other procedures or provisions of this division, but 36 subject to all requirements of this chapter.
- (b) Prior to issuing a change order pursuant to this 38 chapter, the board shall make all of the following findings:
- (1) The permittee or licensee has an urgent need to 39 make the proposed change.

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(2) The proposed change may be made without injury to any other lawful user of water.

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- (3) The proposed change may be made without unreasonable effect upon fish, wildlife, or other instream beneficial uses.
- (4) The proposed change is in the public interest, including findings to support change order conditions imposed to ensure that the change is in the public interest, and may be made without injury to any other 10 lawful user of the water, and without unreasonable effect upon fish, wildlife, and other instream beneficial uses.
- (c) "Urgent need," for the purposes of this chapter, 13 means the existence of circumstances from which the 14 board may in its judgment conclude that the proposed change temporary is necessary to further 16 constitutional policy that the water resources of the state be put to beneficial use to the fullest extent of which they 18 are capable and that waste of water be prevented; except that the board shall not find a petitioner's need to be urgent if the board in its judgment concludes, if applicable, that the petitioner has not exercised due diligence either (1) in petitioning for a change pursuant 23 to provisions of this division other than this chapter, or (2) 24 in pursuing that petition for change.
 - (d) The board may delegate to any officer employee of the board all or any of its functions under this chapter.
- SEC. 9. Section 5104 of the Water Code is amended to 29 read:
- 5104. (a) Supplemental statements shall be filed at three-year intervals, prior to July 1 of the year next succeeding the end of each three-year interval. They shall contain the quantity of water diverted and the rate of diversion by months in each of the preceding three calendar years and any change in the other information 36 contained in the preceding statement.
- (b) If there is a change in the name or address of the 38 person diverting the water, a supplemental statement shall be filed with the board that includes the change in name or address.

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SEC. 10. Section 5107 of the Water Code is amended 1 to read:

- 5107. (a) The making of any willful misstatement pursuant to this part is a misdemeanor punishable by a fine not exceeding one thousand dollars (\$1,000) or by imprisonment in the county jail for not to exceed six months, or both.
- (b) Any person who makes a material misstatement pursuant to this part may be liable civilly as provided in 10 subdivision (c).
- (c) Civil liability may be administratively imposed by 12 the board pursuant to Section 1055 in an amount not to exceed five hundred dollars (\$500) for each violation. In 14 determining the appropriate amount, the board shall consider all relevant circumstances, including, but not 16 limited to, all of the following factors:
 - (1) The extent of harm caused by the violation.
- 18 (2) The nature and persistence of the violation.
 - (3) The length of time over which the violation occurs.
 - (4) Any corrective action undertaken by the violator.
- SEC. 11. Section 13176 of the Water Code is amended 21 22 to read:
 - 13176. (a) The analysis of any material required by division shall be performed by a laboratory accredited by the State Department of Health Services under Article 3 (commencing with Section 100825) of Chapter 4 of Part 1 of Division 101 of the Health and Safety Code.
- (b) No person or public entity of the state shall 30 contract with a laboratory for environmental analyses for which department requires registration or 32 accreditation this chapter. pursuant to unless the laboratory holds a valid certificate of registration or accreditation.
- 35 SEC. 12. Section 13223 of the Water Code is amended 36 to read:
- 37 13223. (a) Each regional board may delegate any of 38 its powers and duties vested in it by this division to its executive officer excepting only the following: (1) the promulgation of any regulation; (2) the issuance,

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modification, or revocation of any water quality control plan or water quality objectives; (3) the issuance, modification, or revocation of any cease and desist order; (4) the holding of any hearing on water quality control plans; and (5) the application to the Attorney General for judicial enforcement but excluding cases of specific delegation in a cease and desist order and excluding the eases described in subdivision (e) of Section 13002 and Sections 13304 and 13340.

(b) Whenever any reference is made in this division to any action that may be taken by a regional board, that reference includes action by its executive officer pursuant to powers and duties delegated to him or her by the regional board.

SEC. 13.

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16 SEC. 12. Section 13302 of the Water Code is repealed.

18 SEC. 13. Section 31483 of the Water Code is amended 19 to read:

31483. (a) Notwithstanding any other provision of this division, the Contra Costa Water District may from time to time issue bonds in accordance with the Revenue Bond Law of 1941 (Chapter 6 (commencing with Section 54300) of Part 1 of Division 2 of Title 5 of the Government 25 Code) for the purpose of financing the acquisition of land and land rights and the construction, improvement, or acquisition of any facilities necessary or convenient for the storage, transmission, distribution, or treatment of water for beneficial use, except that the provisions of Sections 54380 to 54388, inclusive, of the Government Code shall not apply to the issuance and sale of bonds pursuant to this section.

(b) The board shall not proceed under this section 34 until it has submitted to the qualified voters of the district at a special election called by a resolution of the board a proposition as to whether the district may authorize and 36 sell revenue bonds under this section. The proposition shall set forth generally the proposed facilities to be financed and the costs thereof. If a majority of the voters of the district voting on the proposition at the election SB 1904 **— 14 —**

vote in favor of the proposition, the board may proceed to issue and sell revenue bonds as provided in this section. If the proposition fails to carry at the election, the proposition shall not again be voted upon until at least six months have elapsed since the date of the last election at which the proposition was submitted.

- (c) The resolution calling the election shall fix the date on which the election is to be held, the proposition to be submitted at the election, the manner of holding the 10 election and of voting for or against the proposition, and shall state that in all other particulars the election shall be 12 held and the votes canvassed as provided by law for the 13 holding of elections within the district. The election may 14 be held separately or may be consolidated with any other election authorized by law at which the voters of the 16 district may vote.
- (d) Bonds issued pursuant to this section may be sold 18 at one or more private or public sales as the board of directors of the Contra Costa Water District determine.
 - (e) This section shall remain in effect only until January 1, 2000, and as of that date is repealed, unless a later enacted statute, which is enacted before January 1, 2000, deletes or extends that date.

SEC. 15.

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26 SEC. 14. Section 141 of the Sacramento Area Flood Control Agency Act (Chapter 510 of the Statutes of 1990) 28 is repealed.

SEC. 16.

29 SEC. 15. (a) Pursuant to subdivision (a) of Section 30 12879.4 of, and Sections 13458 and 13999.11 of, the Water 32 Code, the Department of Water Resources may make loans from the 1988 Water Conservation Fund, the Water 34 Conservation and Groundwater Recharge Account in the 1986 Water Conservation and Water Quality Bond Fund, 36 and the Water Conservation Account in the 1984 State Clean Water Bond Fund, in accordance with the Water 38 Conservation Bond Law of 1988 (Chapter (commencing with Section 12879) of Part 6 of Division 6 of the Water Code), the Water Conservation and Water **— 15 —** SB 1904

- Quality Bond Law of 1986 (Chapter 6.1 (commencing with Section 13450) of Division 7 of the Water Code), and the Clean Water Bond Law of 1984 (Chapter 15 (commencing with Section 13999) of Division 7 of the Water Code) to the following agencies for the following
 - (1) Water conservation projects.

projects:

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- (A) Padre Dam Municipal Water District reclaimed water retrofit project in San Diego County.
- (B) Grizzly Community Flats Services District reservoir lining and meter projects in El Dorado County.
- (b) The Department of Water Resources shall 13 determine eligibility for, and the amount of, any loan 14 authorized by subdivision (a) in accordance with the Water Conservation Bond Law of 1988 (Chapter 4.7 16 (commencing with Section 12879) of Part 6 of Division 6 17 of the Water Code), the Water Conservation and Water 18 Quality Bond Law of 1986 (Chapter 6.1 (commencing 19 with Section 13450) of Division 7 of the Water Code), and 20 the Clean Water Bond Law of 1984 (Chapter 15 (commencing with Section 13999) of Division 7 of the Water Code), and may make those loans in accordance 23 with those bond laws.

SEC. 17.

- 25 SEC. 16. (a) Pursuant to Sections 14011 and 14012 of 26 the Water Code, the Department of Water Resources may make grants from the California Safe Drinking Water Fund in accordance with the California Safe Water Bond Law 29 Drinking of 1988 (Chapter 30 (commencing with Section 14000) of Division 7 of the Water Code) to the following agencies for the purposes 32 of financing the following proposed projects to identify 33 alternatives for system improvements:
- 34 (1) Johnsville Public Utility District filtration system 35 project in Plumas County.
- Community 36 (2) Weaverville Services District treatment plant project in Trinity County. 37
- Department of Water Resources 38 (b) The determine eligibility for, and the amount of, any grant authorized in subdivision (a) in accordance with the

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- 1 California Safe Drinking Water Bond Law of 1988
- 2 (Chapter 16 (commencing with Section 14000) of
- 3 Division 7 of the Water Code), and may make those
- 4 grants in accordance with that bond law.
- 5 SEC. 18.
- 6 SEC. 17. No reimbursement is required by this act 7 pursuant to Section 6 of Article XIII B of the California 8 Constitution because a local agency or school district has 9 the authority to levy service charges, fees, or assessments 10 sufficient to pay for the program or level of service 11 mandated by this act, within the meaning of Section 17556 of the Government Code.
- Notwithstanding Section 17580 of the Government Code, unless otherwise specified, the provisions of this act shall become operative on the same date that the act takes effect pursuant to the California Constitution.

SEC. 19.

- 18 SEC. 18. This act is an urgency statute necessary for 19 the immediate preservation of the public peace, health, 20 or safety within the meaning of Article IV of the 21 Constitution and shall go into immediate effect. The facts 22 constituting the necessity are:
- In order, at the earliest possible time, to remedy critical water quality and supply problems and to further streamline state government operations and improve efficiency, thereby protecting the public health and safety, it is necessary that this act take effect immediately.